



## OFFICE OF LEGAL COUNSEL

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*Ufisinan I Maga'hågan Guåhan*  
*Office of the Governor of Guam*

LOURDES A. LEON GUERRERO  
*Governor of Guam*

JOSHUA F. TENORIO  
*Lieutenant Governor of Guam*

**Via Hand Delivery**

**and E-mail:** [speaker@guamlegislature.org](mailto:speaker@guamlegislature.org)

December 18, 2020

**HONORABLE TINA ROSE MUÑA BARNES**

*Speaker*

*I Mina'trentai Singko Na Liheslaturan Guåhan*

35<sup>th</sup> Guam Legislature  
Guam Congress Building  
163 Chalan Santo Papa  
Hagåtña, Guam 96910

**Re: Executive Order No. 2020-44**

*Hafa Adai Madame Speaker:*

Pursuant to Public Law 34-16, transmitted herewith is the following Executive Order:

**EXECUTIVE ORDER NO. 2020-44: RELATIVE TO FURTHER AMENDING RESTRICTIONS ON THE OPERATION OF BUSINESSES AND ACTIVITIES DURING PANDEMIC CONDITION OF READINESS 1 ("PCOR 1")**

Thank you.

*Senseramente,*

  
**LESLIE A. TRAVIS**  
*Legal Counsel*

Enclosure(s): Executive Order No. 2020-44

cc via email: *Maga'hågan Guåhan*  
*Sigundo Maga'låhen Guåhan*  
Hon. F. Philip Carbullido, Chief Justice of Guam  
Compiler of Law  
Central Files  
Cabinet Members



**ISLAND OF GUAM  
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**EXECUTIVE ORDER NO. 2020-44**

**RELATIVE TO FURTHER AMENDING RESTRICTIONS ON THE  
OPERATION OF BUSINESSES AND ACTIVITIES  
DURING PANDEMIC CONDITION OF READINESS 1 (“PCOR 1”)**

**WHEREAS**, on March 14, 2020, I, Lourdes A. Leon Guerrero, *I Maga'hågan Guåhan*, Governor of Guam, acting pursuant to the power provided by the Organic Act and the laws of Guam, declared a public health emergency in the island of Guam due to the potential dangers posed by the 2019 novel coronavirus (“COVID-19”); and

**WHEREAS**, under Guam’s Pandemic Conditions of Readiness (“PCOR”) system, the island continues to be in PCOR 1, implementing restrictive conditions on businesses and individuals to mitigate against the spread of COVID-19; and

**WHEREAS**, on August 21, 2020, I signed Executive Order No. 2020-28, implementing a Stay-at-Home Order, under which non-critical businesses were closed and activities limited to encourage our community to stay home, in an effort to level an extreme spike in the COVID-19 curve; and

**WHEREAS**, I extended stay-at-home conditions four (4) more times in Executive Order Nos. 2020-29, 2020-30, 2020-31, and 2020-32; and

**WHEREAS**, on September 24, 2020, in Executive Order No. 2020-34, I instituted a Safer-at-Home Advisory, authorizing the reopening of additional businesses and services, in an effort to enhance the quality of life of our community while continuing to preserve the health and safety of our community by limiting personal interactions between individuals; and

**WHEREAS**, the Safer-at-Home Advisory was continued on October 1, 2020, in Executive Order No. 2020-36, with additional allowances for small social gatherings, services at places of worship, outdoor recreation, the operation of fitness-related businesses and activities as well as childcare facilities, subject to applicable mitigation measures; and

**WHEREAS**, employers, including government of Guam employers, have been encouraged to permit their employees work from home whenever feasible; and

**WHEREAS**, the government of Guam’s financial and human resource management information systems have not been able to accommodate the demands of a remote workforce and it is apparent that a modern system is necessary to ensure that the record-keeping and reporting requirements found in both local and federal law are complied with; and

**WHEREAS**, federal law governing the receipt of Coronavirus Aid, Relief, and Economic Security Act funding requires comprehensive reporting regarding its use



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**OFFICE OF THE GOVERNOR**  
HAGÁTÑA, GUAM 96932  
U.S.A.

and the Department of Administration has been challenged by the limitations of its current financial information management system to ensure appropriate compliance; and

**WHEREAS**, on December 11, 2020, the U.S. Food and Drug Administration issued an emergency authorization for use of the first COVID-19 vaccine in the U.S., a milestone that will, in time, help slow the spread of the virus nationally and in Guam; and

**WHEREAS**, on December 15, 2020, the first batch of COVID-19 vaccines arrive in Guam, and the first of our frontline workers began receiving their vaccinations on December 17, 2020; and

**WHEREAS**, our island utilizes the COVID Area Risk (“CAR”) Score as a quick-reference metric of the state of Guam’s response to the COVID-19 pandemic, which is derived from a mathematical calculation that takes into account the incidence of new cases, the test positivity rate, and the effective reproduction number or rate of spread; and

**WHEREAS**, on November 9, 2020, I announced the Strive for Five Campaign, which encourages our community to exercise individual responsibility to help prevent the spread of COVID-19, with the goal of bringing Guam’s CAR Score below 5.0 and maintaining such score for a period of over two (2) weeks, at which time it would be appropriate to consider additional allowances for social gatherings during the holidays; and

**WHEREAS**, on December 14, 2020, in Executive Order No. 2020-43, with our island having achieved a sustained CAR Score below 5.0 for a period of two (2) weeks, and as promised in our Strive for Five campaign, we amended several restrictions while remaining in PCOR 1, including increasing allowances for social gatherings to 10 persons, as well as occupancy at houses of worship; and

**WHEREAS**, as of the time of this writing, Guam continues to sustain a CAR Score below 5.0; and

**WHEREAS**, it is timely and appropriate to further amend restrictions during PCOR 1; and

**WHEREAS**, notwithstanding our island’s sustained low CAR Score, it is critical that we remain vigilant and continue to exercise best practices and judgment to protect our loved ones and larger island community.

**NOW THEREFORE, I, LOURDES A. LEON GUERRERO, *I Maga’hågan Guåhan***, Governor of Guam, by virtue of the authority vested in me by the Organic Act of Guam as amended, do hereby order:

1. **PANDEMIC CONDITION OF READINESS 1.** Guam continues to be in PCOR 1, during which some of the most restrictive conditions are imposed in an effort to slow the spread of COVID-19 in our community.
2. **CONTINUED “SAFER AT HOME” ADVISORY.** All individuals, especially vulnerable persons, are encouraged to continue to minimize travel outside the home.



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**HAGÁTÑA, GUAM 96932**  
**U.S.A.**

When it is necessary to leave the home, all persons are instructed to exercise mitigation measures outlined in applicable DPHSS Guidance, to help slow the spread of COVID-19. “Vulnerable persons” means individuals sixty-five (65) years and older or individuals with serious underlying health conditions, including high blood pressure, chronic lung disease, diabetes, obesity, asthma, and those whose immune system is compromised such as by chemotherapy for cancer and other conditions requiring such therapy.

- a. **MANDATORY SOCIAL DISTANCING.** All authorized activities under this Order or applicable DPHSS Guidance shall be conducted utilizing mitigation measures including, but not limited to, social distancing of at least six (6) feet, the posting of appropriate signage, and the frequent cleaning of all surfaces.
  - b. **MANDATORY WEARING OF FACE COVERINGS.** Except as provided in applicable DPHSS Guidance, all individuals in Guam shall wear face coverings over the nose and mouth when: inside a business, a public building, or other indoor place open to the public; at an outdoor public space; when using public transportation or while using a taxi, private care service or ride-sharing vehicle. Individuals in private offices are not required to wear masks when no other individuals are present.
  - c. **OPERATION OF AUTHORIZED BUSINESSES AT INCREASED OCCUPANCY LIMITS.** Authorized businesses, occupancy load limitations and mitigation requirements are set forth in applicable DPHSS guidance.
3. **EMERGENCY PROCUREMENT FOR FINANCIAL AND HUMAN RESOURCE MANAGEMENT SYSTEMS.** Pursuant to Section 5215, Chapter 5 of Title 5, Guam Code Annotated, I declare and certify the existence of an emergency relative to the need for financial and human resource management systems for the government of Guam. Therefore, the Chief Procurement Officer for the Department of Administration’s General Services Agency is authorized to enter into contracts and incur obligations necessary to secure services, supplies or goods, required for the implementation of systems for the management of the government of Guam’s financial and human resource management operations, which are critical to administering the several programs necessary to address and are responsive to the current public health emergency.
4. **SEVERABILITY.** If any provision of this Executive Order or its application to any person or circumstance is held invalid, the invalidity shall not affect other provisions or applications of this Order that can be given effect without the invalid provision or application, and to this end, the provisions of this order are severable.

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5. **PRIOR ORDERS REMAIN IN EFFECT.** All prior Executive Orders remain in full force and effect except to the extent they conflict with this Order.

**SIGNED AND PROMULGATED** at Hagåtña, Guam, this 18<sup>th</sup> day of **December, 2020.**

A handwritten signature in black ink, appearing to read "Lourdes A. Leon Guerrero".

**LOURDES A. LEON GUERRERO**  
*Maga'hågan Guåhan*  
Governor of Guam

Attested by:

A handwritten signature in black ink, appearing to read "Joshua F. Tenorio".

**JOSHUA F. TENORIO**  
*Sigundo Maga'låhen Guåhan*  
Lt. Governor of Guam

